There has been a lot of discussion about out-of-school time in recent months, with scientific studies proving what we have always intuitively known about the importance of quality care for young children, and for children in out-of-school time. There is a real threat to many American kids across the nation. Roughly five million children are not supervised after-school. This leaves them at risk of accidents and ripe for undesirable behaviors ranging from smoking and drinking to sexual activity and violent crime. In fact, juvenile crime goes up 300% after 3 p.m. and over half of all juvenile crime occurs between 3 p.m. and 6 p.m.

This is particularly disturbing given the benefits that can be derived from productive and educationally rewarding activities in afterschool hours. After-school programs can be exceptionally beneficial by giving children the chance to interact with their peers and adults in a positive way, to gain or improve new skills, to master educational material, to develop strong bodies, and to foster creativity. In addition, studies have shown that students who attend productive after-school programs make significant academic gains, enjoy school more, feel more safe, and are less likely to participate in delinquent behaviors year found.

I believe we need to focus on improving the quality of children's out-of-school time through after-school programs. Studies indicate that 90% of parents want their children in an afterschool program, yet less than 30% of schools have one. Amazingly, schools are locked 50% of the time parents are working. Many policy makers are coming to this realization and some have proposed billions of dollars of new spending on after-school programs. I am not convinced that such a large infusion of money is necessary, but I am convinced that up-todate information on after-school programs is essential. There really is not good information available. The last major study of after-school programs was completed in 1993 by the National Institute of Out-Of-School-Time.

The ACE Act will help meet this need with a three prong approach. First, it requires the General Accounting Office to conduct a state-by-state study on after-school programs that will help us understand what programs currently exist and where the gaps are in providing educationally enriching and personally rewarding programs for children. Second, the ACE Act establishes a national clearinghouse of model after-school programs available on the Internet. Finally, it provides \$10 million for states to use for activities that improve the quality and availability of after-school programs.

As I have witnessed in Delaware, some communities have collaborated to produce high quality after-school programs. For instance, the extended use of school facilities in Delaware has allowed several organizations, such as the Boys and Girls Clubs and the YMCA to successfully integrate after-school programs into schools. The ACE Act encourages continued collaborations so that communities can play a more active role in providing assistance in after-school activities in a number of ways.

In all of my discussions with constituents and after-school program specialist, the most troubling issue I have run across is the fact that both after-school program providers and after-school program participants need better access to information. We do not fully under-

stand what programs are available and we should.

I hope you will join me and colleagues from both sides of the aisle to support and co-sponsor the After-School Children's Education Act.

VIRGINIA STATE POLICE MAR-SHALL FORCES TO ENHANCE HIGHWAY SAFETY

#### HON. FRANK R. WOLF

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, March 25, 1999

Mr. WOLF. Mr. Speaker, on Sunday, February 21, 1999, under the leadership of the Superintendent of State Police, Colonel M. Wayne Huggins, a task force of 110 Virginia state troopers, supervisors and aviation units conducted an eight-hour enforcement initiative along the full 325-mile length of Interstate 81 in Virginia to control speeders and improve highway safety for all the people who use this heavily trafficked roadway.

The program was coordinated and implemented by Lt. Colonel W.G. Massengale and Major J.B. Scott with assistance of Captain J.R. Quinley (Culpeper), Captain H.G. Gregory (Appomattox), Captain C.R. Compton (Salem) and Captain W.K. Paul (Wytheville).

As a result of the dedicated performance of the Virginia State Police under their most able leadership, a huge stride toward traffic safety on Interstate 81 was made on February 21. This crackdown resulted in 1,730 tickets being issued to violators. Speed is a major cause of traffic accidents and the resultant deaths and injuries. These troopers and their commanders saved lives on the highway that Sunday and sent the message that Virginia is serious about protecting its people.

# ARLINGTON NATIONAL CEMETERY BURIAL ELIGIBILITY ACT

## HON. TERRY EVERETT

OF ALABAMA

IN THE HOUSE OF REPRESENTATIVES Thursday, March 25, 1999

Mr. EVERETT. Mr. Speaker, as Chairman of the Veterans' Affairs Subcommittee on Oversight and Investigations, I strongly support H.R. 70, a bill to codify burial eligibility requirements for Arlington National Cemetery. This bill would also put an end to the abuses my subcommittee found with politically connected burial waivers for individuals who have been getting into Arlington and taking the places earned by America's war heroes.

Full Committee Chairman Bob Stump moved a similar bill last year and it was not acted upon by the Senate. I commend our Chairman for his persistence and for his devotion to our Nation's veterans in moving H.R 70 as one of his top priorities for the 106th Congress.

Veterans' service organization and military associations have overwhelmingly supported this legislation and especially its prohibition against waivers. They better than anyone know that politics should play no part in who rests in the hallowed ground of Arlington.

Mr. Speaker, apparently I differ with one of my colleagues on whether abuses occurred

with Arlington burial waivers. At the January 28, 1999, Oversight and Investigations Subcommittee hearing on Arlington burial waivers, which I chaired, I stated that, "in my opinion, in some cases there undoubtedly has been favoritism, overwhelming pressure, political influence, string pulling, and arm twisting, as well as public relations consideration, even if no one will openly admit it." My view has not changed, and I believe these things were abuses. Call them what you may, they occurred and they should be stopped.

And, let there be no mistake about the matter of Larry Lawrence: he bought his way into Arlington with campaign contributions. His campaign contributions bought him an ambassadorship. His bought ambassadorship and his proven, not alleged, lies got him into Arlington. Even on his record, he was so miserably unqualified to be an ambassador that the Foreign Service Association took the unusual step of opposing his nomination. Money got him in, not his service to his country.

Mr. Speaker, I urge my colleagues to hold the line against waivers, just as our brave men and women in uniform have held the line in battle against the enemies of freedom.

ENVIRONMENTAL PROTECTIONS
NEED TO BE AMONG OUR HIGHEST PRIORITIES

## HON. DAVID E. BONIOR

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

Thursday, March 25, 1999

Mr. BONIOR. Mr. Speaker, I rise today in strong support of water quality, smart growth and protecting our environment—and, therefore, in support of the Democratic budget resolution.

Clean and safe drinking water must be among our highest national priorities. We need to ensure that we protect farmland, slow suburban sprawl and protect open spaces. Further, the Environmental Protection Agency must have the adequate tools and resources to do their job—protecting our environment.

That is why I support the Democratic budget resolution which would have provided \$1.6 billion more for natural resources and environmental programs than the Republican budget. Our bill allows for continued assistance to our communities to upgrade their sewer systems and wastewater treatment facilities. It also provides resources for our communities to protect farmland and preserve or restore green spaces. Our budget also provides grants for "smart growth" planning and park restoration.

For those of us in St. Clair and Macomb Counties who treasure the special place in which we live, the Democratic budget blueprint would allow us to preserve and improve our quality of life. That is among the most important things we can do.

In the months ahead, I look forward to working with my colleagues on both sides of the aisle to ensure that our water is safe to drink, our lakes are safe for swimming, and our continued growth is managed responsibly. I am also hopeful that our local and state officials will help us in our effort to help improve sewers and water treatment facilities, and to preserve farmland and open spaces.

Our environment is precious and valuable. We need to take steps today to ensure that it

is preserved for our grandchildren to inherit. We will continue our fight to ensure that environmental protections are among our highest prioritiies.

ON THE PASSING OF THREE EXTRAORDINARY WOMEN

## HON. NANCY PELOSI

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, March 25, 1999

Ms. PELOSI. Ms. Speaker, it sometimes happens that the unexpected juxtaposition of disparate events imposes its own logic, and the emerging pattern rivets our attention and commands our respect. So it is with the recent passing of three extraordinary women: Frances Ross, who died December 9th at 84 years of age; Helen Feinberg, who followed on February 22nd, also 84; and Vivian Hallinan, who departed March 16th after 88 years of life. Of the same generation that was tempered in the Great Depression and triumphant in World War II. all three women shared many characteristics and values. All, of course, were native or adoptive Californians. And, in the trail-blazing spirit of the Golden State, all were true pioneers in their respective fields: Ross in the treatment of the mentally ill; Feinberg in nursing and human rights; and Hallinan in a wide range of progressive causes.

All three women exhibited, early in life, the qualities we associate with leadership. They were relentless champions of social justice, peace, equality, democracy, and freedom. And in the pursuit of those values, their perseverance was legendary. Finally, and perhaps most impressive, Frances, Helen, and Vivian also shared the exquisite ability to balance an active life in the public domain with an equally impressive dedication to family and friends in the private realm.

In conclusion, Frances Ross, Helen Feinberg, and Vivian Hallinan were courageous leaders of a generation that is rapidly passing from our scene. We are losing a national treasure, and we should all pause to register our common loss. Details about the wonderful lives of these three women are included in the following tributes.

[From the San Francisco Examiner, Dec. 11, 1998]

FRANCES LILLIAN ROSS—ADVOCATE FOR MENTALLY ILL

(By Eric Brazil)

Frances Lillian Ross, who pioneered residential treatment for the mentally ill in San Francisco, died Wednesday in San Rafael at age 83.

She had been in failing health for twomonths, following a stroke at her Villa Marin home.

From 1965 through 1997, Mrs. Ross was executive director of Conard House, which developed the model for treating mentally ill patients in a non-institutional setting.

"She was instrumental in establishing what community mental health looks like in this town," said Steve Fields, executive director of the Progress Foundation.

Conrad House "was very, very much on the ground floor. It was one of the first models of a halfway house, if not the first," recalled psychiatrist Dr. Price Cobbs.

Born in San Diego, Mrs. Ross attended 13 grammar schools and three high schools—including Polytechnic in San Francisco—before graduating from San Francisco State.

Even before the '30s had ended Mrs. Ross had lived an eventual life—as a "girl cashier" at the World's Fair on Treasure Island, as Northern California campaign manager for winning Democratic gubernatorial candidate Culbert Olson and in organizing relief for Spanish civil war refugees.

During the early 1940s, she was a teacher and social worker in Central Valley migrant labor camps, including Marysville-Yuba City, where she met and married her late husband, Fred Ross, a community organizer, whose career—including the discovery of farm labor leader Cesar Chavez—became legendary.

Her youngest son, Fred, now chief of staff to Rep. Nancy Pelosi, D-San Francisco, recalled that his mother taught birth control as well as drama and other subjects to wives of farm workers. He said, "Birth control was called 'baby spacing,' then, and one of the women asked her, 'Is that to teach us how to space them closer together or farther apart?""

On the eve of World War II, Mrs. Ross worked to get refugee Jewish physicians out of Germany, and after the war began, she operated a drill press and worked for racial integration at a Cleveland airplane parts manufacturing plant, while her husband worked with Japanese Americans who had been relocated to the Midwest from the Pacific Coast.

At age 41, Mrs. Ross returned to San Francisco State and obtained a master's degree in clinical psychology.

Her professional career was interrupted by polio, and she was unable to work for nine years.

When Mrs. Ross was hired as executive director at Conard House—she had been a rehabilitation counselor at Lighthouse for the Blind—institutionalization was virtually the only recognized form of treatment for the mentally ill.

Mrs. Ross started Conard House's co-op apartment program, which provides an extended period of recovery for clients admitted to the program's halfway house.

Katherine Erickson, owner of two retail gift shops at Pier 39, who worked for Mrs. Ross for seven years at Conard House, recalled her as "the most powerful woman I've ever worked with . . a most extraordinary woman. She had the ability to cut through the B.S. and see what was really going on."

Mrs. Ross is survived by daughter Julia, a director of recovery systems in Larkspur; sons Robert, a high school teacher in Davis, and Fred of San Francisco; and by three grandchildren and one great-grandchild.

A memorial service will be held Dec. 19—her 84th birthday—at 3 p.m. in the auditorium of Villa Marin in San Rafael, where she had resided for the past 13 years.

The family suggests that friends wishing to remember Mrs. Ross with charitable contributions direct them to the Post Polio Support Group of Sonoma County, 4672 Park Trail Drive, Santa Rosa, CA 95405; or to the Larkspur public library.

[From the Los Angeles Times, Feb. 24, 1999] HELEN FEINBERG, 84; SOCIAL ACTIVIST, SPANISH CIVIL WAR NURSE

(By Myrna Oliver)

Helen Freeman Feinberg, nurse and human rights advocate who aided victims of the Spanish Civil War and Ecuador border war as well as garment workers and Latino immigrants at home, has died. She was 84.

Feinberg died Monday of cancer in Newport Beach, said her daughter, Margo Feinberg.

A New Yorker trained in nursing at Brooklyn Jewish Hospital, the 22-year-old Helen Freeman had barely begun her nursing career in 1937 when a meeting on Spain's strife

convinced her to sail abroad as a member of the Medical Bureau to Aid Spanish Democracy.

One of only 50 American women involved, she worked in makeshift front-line hospitals to aid soldiers of loyalist Spain and international volunteer fighters including Americans in the Abraham Lincoln Brigade. The young nurse was severely wounded during a bombing.

"We were so idealistic at the time. And we wanted everything for a better world," she recalled in 1990 after a speech to Veterans of the Abraham Lincoln Brigade in New York. Feinberg served as commander of the brigade's Los Angeles post in the 1980s and 1990s.

Her injuries in Spain prevented her from serving as a military nurse in World War II. But she spent that time in Ecuador, following its border war with Peru, with the U.S. Government Emergency Rehabilitation Committee organizing clinics and hospitals and training nurses in mountain and jungle communities.

After the war, she returned to Europe with the American Joint Distribution Committee to develop clinics, organize health education programs and treat chronically ill victims of Hitler's concentration camps.

The dedicated nurse also went to Oregon with the Agricultural Workers Health Assn. as a circuit-riding public health nurse for migrant labor camps, and worked with the New York City Health Department setting up community health care clinics.

Working for the Union Health Care Center of the International Ladies Garment Workers Union in 1952, she met and married Charles Feinberg, union organizer, professor and public health administrator. After her marriage, she went into school nursing in New York and, after the Feinbergs moved to Orange County in the 1970s, with the Newport Mesa Unified School District. In Orange County, Feinberg concentrated on working with children and families of migrant workers and other immigrants. She retired only last year, at 83.

In 1985, the school district named a new facility at Whittier Elementary School in Costa Mesa, Feinberg Hall in honor of both the nurse and her husband.

Feinberg is survived by a son and daughter, union labor lawyers Michael and Margo Feinberg, and two grandsons.

A memorial service is scheduled at 2 p.m. March 6 at Pacific View Memorial Park in Corona del Mar.

The family has suggested that memorial contributions be made either to the Abraham Lincoln Brigade Archives, 799 Broadway, Suite 227, New York, NY 10003, or to Whittier Elementary School, 1800 N. Whittier Ave., Costa Mesa, CA 92627, for its library.

[From the San Francisco Examiner, Mar. 17, 1999]

PEACE ACTIVIST, MATRIARCH VIVIAN HALLINAN

(By Seth Rosenfield)

SHE WAS ROLE MODEL FOR POLITICAL WOMEN

Vivian Hallinan, the preeminent peace activist, wife of the later legend Vincent Hallinan and matriach of San Francisco, best known Irish political family, whose members include prominent criminal defense lawyer Patrick Hallinan and San Francisco District Attorney Terence Hallinan, has died.

Mrs. Hallinan, who was 88, died Tuesday at the Berkeley home of her son Matthew. Family members said she has been in poor health